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45 UNITED STATES DISTRICT COURT
6 NORTHERN DISTRICT OF CALIFORNIA
78 DIRECTV, Inc., a California corporation, No. C-04-0370 JSW (EMC)
9 Plaintiff,
10 v.
11 ELAINE HENDRIX,
12 Defendant.REPORT AND RECOMMENDATION
RE PLAINTIFF'S MOTION FOR
DEFAULT JUDGMENT
(Docket Nos. 18, 21)13 _____ /
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16 On November 2, 2004, Plaintiff DirecTV, Inc. ("DirecTV") moved for default judgment
17 against Defendant Elaine Hendrix. Judge Jeffrey S. White has referred the motion for default
18 judgment to the undersigned for a Report and Recommendation.19 **I. FACTUAL & PROCEDURAL BACKGROUND**20 On January 28, 2004, DirecTV filed a complaint against Ms. Hendrix for violation of the
21 Federal Communications Act of 1934, *see* 47 U.S.C. § 605; the Electronic Communications Privacy
22 Act, *see* 18 U.S.C. §§ 2510-2521 (commonly referred to as the Wiretapping Act); the Digital
23 Millennium Copyright Act, *see* 17 U.S.C. § 1201; and California common and statutory law. In its
24 complaint, DirecTV alleged as follows: DirecTV is a direct broadcast satellite provider. *See* Compl.
25 ¶ 2. In executing a civil writ of seizure, DirecTV obtained business records from EQ Stuff.Org, an
26 internet distribution company for illegal satellite signal theft devices, and learned that Ms. Hendrix
27 had purchased approximately 200 signal theft devices. *See id.* ¶¶ 27, 29. The devices consisted of
28 100 "EQ Bootloaders," 50 "EQ Zapulators," and 50 "EQ Programmers," *see* Kash Decl., Ex. B, all

1 of which are designed and marketed for the purpose of circumventing DirecTV's conditional access
2 controls and have no other legitimate use. *See id.* ¶ 5 & Exs. C-D. Ms. Hendrix distributed,
3 trafficked, and/or resold the devices in interstate commerce and, by doing so, she directly and
4 intentionally facilitated the unauthorized reception and decryption of DirecTV's satellite television
5 programming. *See Compl.* ¶¶ 29, 30. DirecTV's complaint sought, *inter alia*, injunctive relief,
6 statutory damages and/or compensatory and punitive damages, and reasonable attorney's fees and
7 costs.

8 DirecTV served the summons and complaint on Ms. Hendrix on February 4, 2004. *See Kash*
9 Decl. ¶ 6. Because Ms. Hendrix failed to respond, the Clerk of the Court, upon DirecTV's request,
10 entered Ms. Hendrix's default on May 13, 2004. *See id.* ¶ 8. "The general rule of law is that upon
11 default the factual allegations of the complaint, except those relating to the amount of damages, will
12 be taken as true." *Televideo Sys., Inc. v. Heidenthal*, 826 F.2d 915, 917-18 (9th Cir. 1987) (internal
13 quotation marks omitted).

14 On November 2, 2004, DirecTV filed this motion for default judgment against Ms. Hendrix.
15 In the motion, DirecTV sought injunctive relief pursuant to various statutes but asked for monetary
16 damages pursuant to 47 U.S.C. § 605(e)(4) only.

17 II. DISCUSSION

18 A. Legal Standard

19 Under Federal Rule of Civil Procedure 55, a court may not enter a default judgment against
20 an unrepresented minor, an incompetent person, or a person in military service. *See Fed. R. Civ. P.*
21 55(b)(2). Ms. Hendrix is not any of the aforementioned persons, *see Kash Decl.* ¶ 9, so the Court
22 may proceed with its analysis.

23 The disposition of a motion for default judgment lies within the discretion of the court. *See*
24 *Aldabe v. Aldabe*, 616 F.2d 1089, 1092 (9th Cir. 1980) ("The district court's decision whether to
25 enter a default judgment is a discretionary one.").

26 Factors which may be considered by courts in exercising
27 discretion as to the entry of a default judgment include: (1) the
possibility of prejudice to the plaintiff, (2) the merits of plaintiff's
28 substantive claim, (3) the sufficiency of the complaint, (4) the sum of
money at stake in the action; (5) the possibility of a dispute concerning

1 material facts; (6) whether the default was due to excusable neglect,
2 and (7) the strong policy underlying the Federal Rules of Civil
Procedure favoring decisions on the merits.

3 *Eitel v. McCool*, 782 F.2d 1470, 1471-72 (9th Cir. 1986).

4 B. 18 U.S.C. § 2520 and 17 U.S.C. § 1201

5 As noted above, in its motion for default judgment, DirecTV asked for injunctive relief on
6 the basis that Ms. Hendrix, through her actions, had violated 18 U.S.C. § 2520 and 17 U.S.C. §
7 1201. Because, as discussed *infra*, the Court recommends that the injunctive relief sought by
8 DirecTV be awarded pursuant to another statute, the Court need not address whether default
9 judgment is warranted with respect to these statutes.

10 C. 47 U.S.C. § 605(a)

11 In its motion for default judgment, DirecTV further sought injunctive relief because Ms.
12 Hendrix had violated 47 U.S.C. § 605(a). Section 605(a) states in part as follows:

13 Except as authorized by chapter 119, Title 18, no person receiving,
14 assisting in receiving, transmitting, or assisting in transmitting, any
15 interstate or foreign communication by wire or radio shall divulge or
16 publish the existence, contents, substance, purport, effect, or meaning
17 thereof, except through authorized channels of transmission or
18 reception, (1) to any person other than the addressee, his agent, or
19 attorney, (2) to a person employed or authorized to forward such
20 communication to its destination, (3) to proper accounting or
21 distributing officers of the various communicating centers over which
22 the communication may be passed, (4) to the master of a ship under
23 whom he is serving, (5) in response to a subpoena issued by a court of
24 competent jurisdiction, or (6) on demand of other lawful authority. No
25 person not being authorized by the sender shall intercept any radio
26 communication and divulge or publish the existence, contents,
27 substance, purport, effect, or meaning of such intercepted
28 communication to any person. No person not being entitled thereto
shall receive or assist in receiving any interstate or foreign
communication by radio and use such communication (or any
information therein contained) for his own benefit or for the benefit of
another not entitled thereto. No person having received any
intercepted radio communication or having become acquainted with
the contents, substance, purport, effect, or meaning of such
communication (or any part thereof) knowing that such
communication was intercepted, shall divulge or publish the existence,
contents, substance, purport, effect, or meaning of such
communication (or any part thereof) or use such communication (or
any information therein contained) for his own benefit or for the
benefit of another not entitled thereto. . . .

1 47 U.S.C. § 605(a). The Third Circuit has interpreted § 605(a) as prohibiting parties from pirating
2 or intercepting satellite transmissions. *See TKR Cable Co. v. Cable City Corp.*, 267 F.3d 196, 200
3 (3d Cir. 2001). Section 605(a) applies not only to end users of signal theft devices but also to those
4 who assist others in pirating or intercepting satellite transmissions. *See* 47 U.S.C. § 605(a); *see also*
5 *id.* § 605(b) (providing for exceptions to § 605(a) and explaining that “assisting” in the interception
6 or receipt of satellite cable programming includes “manufacture or sale” of devices).

7 In its complaint, DirecTV alleged that Ms. Hendrix purchased over 200 signal theft devices
8 and that, by selling those devices, she assisted others in receiving DirecTV's unauthorized satellite
9 transmissions. *See* Compl. ¶¶ 29, 36. In addition, the facts as alleged (the purchase of 200 devices)
10 raise a strong inference that these purchases were made not for personal use but to assist others in
11 intercepting transmission. Taking these allegations as true, the Court concludes that DirecTV has
12 stated a valid claim for a violation of § 605(a) and, consequently, the second and third *Eitel* factors
13 weigh in favor of a default judgment.

14 Consideration of the other *Eitel* factors also supports the Court's conclusion that default
15 judgment is warranted. For example, there is a significant possibility of prejudice to DirecTV if
16 default judgment is not granted. *See Pepsico, Inc. v. Cal. Sec. Cans*, 238 F. Supp. 2d 1172, 1177
17 (C.D. Cal. 2002) (“If Plaintiffs' motion for default judgment is not granted, Plaintiffs will likely be
18 without other recourse for recovery.”). If Ms. Hendrix has more devices to sell or distribute,
19 additional injury will be inflicted on DirecTV. In addition, because Ms. Hendrix has not filed an
20 answer to the complaint, there is little to suggest that there is a dispute concerning material facts,
21 and there is no evidence suggesting that the failure to respond to the complaint is the result of
22 excusable neglect. The Court acknowledges that “[c]ases should be decided upon their merits
23 whenever reasonably possible,” *Eitel*, 782 F.2d at 1472, and that the monetary damages sought by
24 DirecTV are substantial. *See Pepsico*, 238 F. Supp. 2d at 1176 (stating “the court must consider the
25 amount of money at stake in relation to the seriousness of Defendant's conduct”); *see also Bd. of
26 Trustees of the N. Cal. Sheet Metal Workers v. Peters*, No. C-00-0395 VRW, 2000 U.S. Dist. LEXIS
27 19065 (N.D. Cal. Dec. 29, 2000) (holding that default judgment is favored where “[t]he amount at
28 stake is minor in comparison to the potential loss . . . as a result of defendants' conduct.”).

1 However, on balance, the Court concludes that the *Etel* factors weigh in favor of awarding default
2 judgment.

3 Because a default judgment is warranted in the instant case with respect to § 605(a), the
4 Court now turns to the issue of injunctive relief. Section 605(e)(3)(B)(i) provides that a court “may
5 grant temporary and final injunctions on such terms as it may deem reasonable to prevent or restrain
6 violations of subsection (a).” § 605(e)(3)(B)(i). Given the large number of signal theft devices
7 purchased and distributed by Ms. Hendrix, as well as the harm that DirecTV will suffer in the
8 absence of injunctive relief, the Court recommends that an injunction be issued, enjoining Ms.
9 Hendrix from assisting others in receiving unauthorized DirecTV satellite transmissions of television
10 programming.¹

11 D. 47 U.S.C. § 605(e)(4)

12 Finally, in its motion for default judgment, DirecTV sought monetary damages under §
13 605(e)(4).² Courts have held that § 605(e)(4) is meant to target upstream manufacturers and
14 distributors of illegal pirating access devices. *See DirecTV, Inc. v. Albright*, No. 03-4603, 2003 U.S.
15 Dist. LEXIS 23811, at *7 (E.D. Pa. Dec. 9, 2003); *DirecTV, Inc. v. Borich*, No. 1:03-2146, 2004
16 U.S. Dist. LEXIS 18899, at *8-9 (S.D. W. Va. Sept. 17, 2004); *see also DirecTV, Inc. v. McDougall*,
17 No. SA-03-CA-1165-XR, 2004 U.S. Dist. LEXIS 23013, at *9 (W.D. Tex. Nov. 12, 2004) (where
18 the court found that DirecTV alleged a proper violation of § 605(e)(4) because the defendant sold or
19 distributed pirate access devices). Essentially, three elements must be shown to establish a violation
20 of § 605(e)(4): (1) the defendant distributed or sold equipment; (2) the equipment primarily assisted
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22 ¹ In its motion for default judgment, DirecTV also asked that Ms. Hendrix be enjoined from
23 intercepting DirecTV’s satellite signals illegally. However, in its complaint, DirecTV did not make any
24 concrete allegations that Ms. Hendrix was an end user as opposed to a reseller. In parts of its complaint,
25 DirecTV invoked the language of § 605(a), *see Compl. ¶ 33*, but the thrust of its claims against Ms.
26 Hendrix was that she was distributing, trafficking, and/or reselling pirate access devices in interstate
27 commerce. Since DirecTV did not allege a specific claim that Ms. Hendrix is an end user, injunctive
28 relief under § 605(a) should be limited to enjoining Ms. Hendrix from assisting others in receiving
DirecTV’s unauthorized satellite transmissions.

22 ² DirecTV also sought injunctive relief for a violation of § 605(e)(4); however, § 605 affords
23 injunctive relief for violations of § 605(a) only. *See 47 U.S.C. § 605(e)(3)(B)* (providing that a court
24 “may grant temporary and final injunctions on such terms as it may deem reasonable to prevent or
25 restrain violations of subsection (a)”).

1 in decrypting satellite signals; and (3) the defendant knew or had reason to know that the equipment
2 primarily aided the unauthorized use of such signals. *See DirecTV, Inc. v. Little*, No. CV-03-2407
3 RMW, 2004 U.S. Dist. LEXIS 16350, at *17 (N.D. Cal. Aug. 12, 2004) (citing, *inter alia*, *Int'l*
4 *Cablevision, Inc. v. Sykes*, 75 F.3d 123, 133 (9th Cir. 1996)). Under the statute, “the prohibited
5 activity . . . as it applies to each such device shall be deemed a separate violation.” § 605(e)(4).

6 In the instant case, DirecTV alleged in its complaint that: Ms. Hendrix purchased over 200
7 signal theft devices and that she distributed them, knowing or having reason to know that the devices
8 are primarily of assistance in the unauthorized decryption of DirecTV’s satellite transmissions, for
9 the purpose of commercial advantage or private financial gain. *See* Compl. ¶¶ 29, 38, 40, 41. Again
10 the sheer number of devices purchased by Ms. Hendrix supports the conclusion that these were
11 purchased for resale to others to facilitate interception of satellite transmission. Taking these
12 allegations as true, the Court concludes that DirecTV has stated a valid claim for relief under §
13 605(e)(4), and therefore the second and third *Eitel* factors weigh in favor of a default judgment. On
14 balance, the remaining *Eitel* factors also weigh in favor of a default judgment. The Court therefore
15 recommends that default judgment be granted pursuant to § 605(e)(4).

16 As for damages, any person aggrieved by a violation of § 605(e)(4) may seek damages under
17 47 U.S.C. § 605(e)(3)(C). *See id.* § 605(e)(3)(C). That section provides that an aggrieved party may
18 recover actual damages or statutory damages. With respect to statutory damages, the statute
19 provides: “[F]or each violation of paragraph (4) of this subsection involved in the action an
20 aggrieved party may recover statutory damages in a sum not less than \$10,000, or more than
21 \$100,000, as the court considers just.”³ *Id.* § 605(e)(3)(C)(i)(II). In its motion for default judgment,
22 DirecTV asked for statutory damages in the amount of \$10,000 for each signal device sold. *See*
23 Mot. at 13.

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26 ³ It appears, the court can decrease the award of statutory damages to not less than \$250 if the
27 court “finds that the violator was not aware and had no reason to believe that his acts constituted a
28 violation of § 605.” 47 U.S.C. § 605(e)(3)(C)(iii). The court can also increase the award of statutory
damages to not more than \$100,000 if the court finds the violation to have been committed willfully and
for direct or indirect commercial advantage or private financial gain. *See id.* § 605(e)(3)(C)(ii).

1 Courts have great discretion in awarding statutory damages pursuant to 47 U.S.C. §
2 605(e)(3)(C). *See Kingvision Pay-Per-View, Ltd. v. Scott E's Pub., Inc.*, 146 F. Supp. 2d 955, 958-
3 59 (E.D. Wis. 2001) (finding that a court has great discretion in awarding statutory damages under §
4 605); *Decroce*, 332 F. Supp. 2d at 721 (finding that § 605(e)(3)(C) gives the court considerable
5 latitude in awarding fair damages according to the specific facts of the case). Courts consider “both
6 the nature of the violation in light of the statutory scheme involved, as well as the particular
7 circumstances concerning the defendant’s actions.” *See Nat'l Satellite Sports, Inc. v. Garcia*, No.
8 Civ.A. 301CV1799D, 2003 U.S. Dist. LEXIS 10315, at *2 (N.D. Tex. June 18, 2003); *see also*
9 *DirecTV, Inc. v. Adkins*, 320 F. Supp. 2d 474, 476-77 (W.D. Va. 2004) (finding that Congress’s
10 evident purpose to prohibit black market distribution of unlawful decryption devices and to punish
11 resellers more harshly than end users prompted the court to impose a \$10,000 per device damage
12 award on the defendant). In one case, a court considered the following factors in making a §
13 605(e)(4) damage assessment: (1) the pecuniary loss sustained by the victim as result of the offense,
14 (2) the financial resources of the defendant, (3) the financial needs and earning ability of the
15 defendant, and (4) the burden a damage award would impose on the defendant verses the burden
16 alternative relief would impose. *See TWC Cable Partners d/b/a Staten Island Cable v. Bravo*, No.
17 94-CV-3250 (JMA), 1996 U.S. Dist. LEXIS 22462, at *11 (E.D.N.Y. Mar. 29, 1996) (finding that
18 the defendant sold seven illegally modified converters; he was not engaged in a large scale scheme
19 to defraud plaintiff, and the goals of punishment, restitution and deterrence are met by imposing the
20 minimum statutory damages in the amount of \$10,000 for each violation of § 605(e)(4)).⁴

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22 ⁴ Factors used to assess damages under § 605(a) may provide persuasive reasoning in assessing
23 § 605(e)(4) damages. They include: (1) considering the nature of the violation in light of the statutory
24 scheme involved, as well as whether the defendant profited as a result of his violation, *see DirecTV, Inc.*
25 *v. Perrier*, No. 03-CV-400S, 2004 U.S. Dist. LEXIS 9258, at *11 (W.D.N.Y. Mar. 15, 2004); (2)
26 whether the plaintiff suffered financial loss because of the violation, *see DirecTV, Inc. v. Mitchell*, No.
27 2:03CV386, 2004 U.S. Dist. LEXIS 22570, at *1 (E.D. Va. Sept. 10, 2004); (3) the duration of the
28 defendant’s misconduct, *see id.*; (4) the reason for the defendant’s misconduct, *see id.*; (4) whether the
defendant reasonably believed that his or actions were legal, *see id.*; (5) whether the defendant was
already punished in a different proceeding, *see id.*; (6) whether the defendant assisted or induced others
in violating the statute, *see Perrier*, 2004 U.S. Dist. LEXIS 9258, at *11; (7) whether the defendant’s
violation was willful, *see Albright*, 2003 U.S. Dist. LEXIS 23811, at *8; (8) the deterrent value of the
damage award, *see id.*; and (9) whether the damage award is comparable to awards in similar cases. *See*
Perrier, 2004 U.S. Dist. LEXIS 9258, at *11.

1 Within the exercise of its discretion, there is no statutory authority for the Court to award
2 less than \$10,000, at least if it does not find the violator was not aware or had reason to believe his
3 acts violated § 605(a). 47 U.S.C. § 605(e)(3)(C)(iii). Every court that has addressed damages under
4 this section has awarded the statutory minimum of \$10,000 per device. (See cases listed below).
5 The only variance lies in whether the courts assume one of the devices was possessed for personal
6 use and thus is not included in the \$10,000 per device assessment.

7 Thus, some courts have awarded the minimum statutory amount of \$10,000 and multiplied
8 that figure by the number of devices minus one device that was believed to have been for personal
9 use. *See Cablevision of S. Conn.*, 141 F. Supp. 2d 277 (concluding that defendant sold or distributed
10 19 of the 20 decoders, excluding the one decoder that defendant employed for personal use);
11 *McDougall*, 2004 U.S. Dist. LEXIS 23013, at *14 (finding that defendant resold or distributed seven
12 of the eight devices he purchased and kept one for his own personal use; the court awarded \$70,000
13 for the seven devices and \$1,000, in violation of § 605(a), for the device associated with personal
14 use). Other courts have multiplied the \$10,000 minimum statutory figure by the total number of
15 devices. *See Adkins*, 320 F. Supp. 2d at 477 (granting DirecTV an award of \$10,000 per device for a
16 total award of \$2,050,000 against defendant); *DirecTV, Inc. v. Albright*, No. SACV-03-1532-JVS
17 (C.D. Cal. Aug. 18, 2004) (granting default judgment in the amount of \$210,000 resulting from
18 defendant's purchase, use, and resale of twenty-one devices in violation of § 605(e)(4)); *DirecTV,
19 Inc. v. Naegle*, SACV 03-818-JVS (C.D. Cal. Oct. 27, 2003) (granting default judgment in the
20 amount of \$450,000 resulting from defendants forty-five violations); *DirecTV, Inc. v. McGreevey*,
21 SACV 03-1103-JVS (C.D. Cal. Oct. 28, 2003) (granting default judgment in the amount of \$220,000
22 resulting from defendant's twenty-two violations).

23 Taking into account the above cases, the Court recommends that the damage award in the
24 instant case be limited to \$10,000 per device. No less than \$10,000 should be awarded because
25 there is no indication that Ms. Hendrix was "not aware" or "had no reason to believe" her act
26 violated § 605. *See* § 605(e)(3)(C)(iii). The sheer number of devices purchased by Ms. Hendrix
27 evidences Ms. Hendrix's knowledge of her actions. No more than \$10,000 per device should be
28 awarded since DirecTV asked for only the statutory minimum in its motion for default judgment.

1 Moreover, as there are 200 devices at issue, the total amount of damages is \$2,000,000, a sum that
2 would easily deter Ms. Hendrix and others similarly situated from future violations. The Court does
3 not assume that Ms. Hendrix may have used one of the 200 devices for personal use as there is
4 nothing before the Court to suggest that she was an end user as well as a reseller. No such allegation
5 was made by DirecTV.

6 The Court acknowledges that the \$2,000,000 award is a substantial one, especially given that
7 Ms. Hendrix is an individual and not a corporation. However, Congress has made the determination
8 that large awards against resellers are appropriate, and the Court is not in a position to question that
9 judgment, especially when there is no indication that Ms. Hendrix believed her actions to be legal or
10 that the signal theft devices have a legitimate use. *See* Kash Decl. ¶ 5 & Exs. C-D. There is also a
11 greater need to deter a reseller of signal theft devices as opposed to an end user, especially in
12 situations in which, as in the instant case, the reseller is selling hundreds of illegal devices.

13 E. Attorney's Fees and Costs

14 Finally, the Court recommends an award of costs, including reasonable attorney's fees,
15 incurred in filing this motion for default judgment. *See* § 605(e)(3)(B)(iii) (providing that the court
16 "shall direct the recovery of full costs, including awarding reasonable attorney's fees to an aggrieved
17 party who prevails"). DirecTV seeks \$2,495 for its costs and fees in filing the complaint, service of
18 the summons and complaint, and the taking of Ms. Hendrix's default. The Court has reviewed the
19 request and finds that the time and cost expended are reasonable. Therefore, the Court recommends
20 that DirecTV be awarded \$2,495 in reasonable attorney's fees and costs.

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III. CONCLUSION

For the foregoing reasons, the Court hereby recommends as follows:

(1) That DirecTV's motion for default judgment be GRANTED with respect to § 605(a)

4 and that Ms. Hendrix be enjoined from assisting others in receiving DirecTV's unauthorized satellite
5 transmissions of television programming; and

(2) That DirecTV's motion for default judgment be GRANTED with respect to §

7 605(e)(4) and that DirecTV be awarded \$2,000,000 as statutory damages as well as attorney's fees
8 in the amount of \$2,495.

Any party may serve and file specific written objections to this Recommendation within ten

10 (10) days after being served with a copy. *See* 28 U.S.C. § 636(b)(1)(C); Fed. R. Civ. P. 72(b); Civ.

11 L.R. 72-3. Failure to file objections within the specified time may waive the right to appeal the
12 District Court's order.

13

/s/

EDWARD M. CHEN
United States Magistrate Judge